CHESTERFIELD BOROUGH COUNCIL

ANNUAL GOVERNANCE STATEMENT

Scope of Responsibility

Chesterfield Borough Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. The Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, the Council is responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions, and which includes arrangements for the management of risk.

Chesterfield Borough Council has approved and adopted a code of corporate governance, which is consistent with the principles of the CIPFA / SOLACE Framework Delivering Good Governance in Local Government. This Statement explains how the Council has complied with the code and also meets the requirements of Accounts and Audit (England) Regulations 2011 4(3), which requires all relevant bodies to prepare an annual governance statement.

The purpose of the governance framework

The governance framework comprises the systems and processes, culture and values, by which the authority is directed and controlled and its activities through which it accounts to, engages with and leads its communities. It enables the authority to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate services and value for money.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Council’s policies, aims and objectives, to evaluate the likelihood and potential impact of those risks being realised and to manage them efficiently, effectively and economically.

The governance framework has been in place at the Council for the year ended 31st March 2013 and up to the date of approval of the statement of accounts.
The governance framework

The key elements of the systems and processes that comprise the Council’s governance framework are as follows:-

Chesterfield Borough Council identifies and communicates the authority’s vision of its purpose and intended outcomes for citizens and service users via its Corporate Plan and Vision statement which were updated in January 2013. The Corporate Plan consists of 6 aims:-

A sustainable community
An accessible community
A living community
A working and Learning Community
A safer, healthier and active community
A high performing council with productive partnerships.

The plan sets out the measures and targets that will enable progress to be measured and identifies 49 key projects to deliver the outcomes set. These aims are cascaded down through the performance management system, service plans, team plans, performance clinics, budgets and employee development reviews. This flow ensures that resources are utilised for the achievement of the Council’s Corporate Plan and vision.

The Council works with a number of partnerships to deliver its aims and regularly reviews these partnerships. There is a partnership protocol and toolkit in place. Where the Council has entered into partnership arrangements it seeks to ensure that these promote the Council’s vision of its purpose and intended outcomes for citizens and service users and that they are subject to appropriate governance and performance management arrangements. One of the Council’s significant partnerships is the Sheffield City Region Local Enterprise Partnership for which there is an inter authority agreement in place. This agreement requires all constituent members to share in any liability incurred by the accountable body which is Sheffield City Council.

The best use of Resources and value for money are obtained by Scrutiny reports and reviews, reviewing service performance, benchmarking, monitoring budgets and ensuring good procurement practice. A value for money methodology has been agreed by Cabinet and the Best Value Scrutiny panel. Value for money is included in performance clinics and lean reviews are taking place.

Chesterfield Borough Council has a formal constitution in place that sets out how it operates, how decisions are made and the procedures which are followed to ensure that these are efficient, transparent and accountable to local people. In addition, the constitution sets out the roles and responsibilities of Members and Senior Managers.
The Cabinet is the part of the authority which is responsible for most day to day decisions. There are 3 overview and scrutiny committees which support the work of the Council by scrutinising the decisions made. The Standards and Audit Committee are responsible for maintaining and promoting high standards of conduct and for considering the effectiveness of the Council’s risk management arrangements and the control environment. The Committee also reviews reports from internal and external audit and other inspection agencies and seeks assurance that action has been taken where necessary.

Formal Codes of Conduct are in place for Members and Officers and are available on the intranet and form part of induction procedures. To further enhance these high standards the Council has in place a comments, complaints and compliments procedure, a Customer Services Charter, an Anti Fraud and Corruption policy and a Confidential Reporting (whistle blowing) Code.

In order to ensure compliance with relevant laws and regulations, internal policies and procedures Chesterfield Borough Council has a comprehensive induction policy and provides training for staff and Members on a regular basis. The Constitution is underpinned by legal references. Training needs are identified through Member and employee performance and development reviews and continuous professional development is encouraged. Policies are readily available on the intranet.

Chesterfield Borough Council has a risk management strategy, a risk management group and risk is considered as part of all Cabinet reports. The corporate risk register and service risk registers are regularly reviewed and appropriate training is provided.

The Council has a suitably qualified Business Transformation section and a Business Transformation Strategy.

The Chief Executive is the designated Head of Paid Service, with the statutory responsibility for the overall review of the Council’s staffing and operation. The performance management system ensures that the Chief Executive is monitored for performance in the delivery of political priorities which are in turn monitored and measure across all staff. The Council’s Monitoring Officer is a Member of the Corporate Management team and suitably qualified.

The Chief Financial Officer is professionally qualified and experienced to undertake their roles and responsibilities. The Chief Financial Officer is a key member of the Corporate Management team and leads and directs a finance function that is fit for purpose.

Internal Audit is provided on a Consortium basis for Bolsover District Council, North East Derbyshire District Council and Chesterfield Borough Council. The Internal Audit function operates in accordance with the CIPFA Code of Practice for Internal Audit in Local Government. The Head of Internal Audit is a Senior Manager, professionally qualified and leads an appropriately resourced and experienced audit team.
Chesterfield Borough Council has a variety of means of communicating with all sections of the community and stakeholders including the Community Engagement Strategy, the Council’s website, the publication of “Our Town” three times a year and community forums.

Review of Effectiveness

The Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by the work of executive managers within the authority who have responsibility for the development and maintenance of the governance environment, the head of internal audit’s annual report, and also by comments made by the external auditors and other review agencies and inspectorates.

The processes that have been applied in maintaining and reviewing the effectiveness of the governance framework include:

- Internal audit reviews of systems and procedures in accordance with the agreed internal audit plan
- Annual review of the Council’s Code of Corporate Governance
- Monitoring Officer reviews and monitors the operation of the Council’s Constitution
- Chief and Heads of Service monitoring the risks and the associated controls assigned to them
- Chief Financial Officer (the Head of Finance) providing the Council and the Management team, with financial reports and financial advice covering the whole range of Council Activities
- Reviews by external agencies such as the Council’s external auditor
- A review of the system of assurances/internal controls
- The Council’s Standards and Audit Committee receives reports on the work of internal audit, including the annual report by the head of the internal audit consortium. The annual review of the Local Code of Corporate Governance is reported to both the Standards and Audit Committee and the Council’s Cabinet.
- The Cabinet receives and considers reports on the outcome of reviews by the external auditor and other review agencies.

We have been advised on the implications of the result of the review of the effectiveness of the governance framework by the Cabinet and the Standards and Audit Committee, and that the arrangements continue to be regarded as fit for purpose in accordance with the governance framework. The areas already addressed and those specifically addressed with new actions are outlined below.
## Significant governance issues

The following significant governance issues have been identified:

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<th>No.</th>
<th>Issue</th>
<th>Action Proposed</th>
<th>Target Date</th>
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<td>1.</td>
<td>Implementing actions to address the forecast deficits in 2013/14 and 2014/15. Other budget risks such as the continuing impacts of the economic climate on key income streams and investment returns.</td>
<td>Need to continue to closely manage the Medium Term Financial Plan to ensure that the Council remains of sound financial standing, and to support decisions on the alignment of budgets to enable delivery of the Council’s corporate plan for the period 2012-2015. To continue to implement the Transformation Strategy that was approved by Cabinet in May 2012. This will be achieved through the established mechanisms of the Council’s Financial Planning Group, CMT/Executive Member Budget workshops’ and Risk Management Group, and through the preparation of quarterly monitoring reports to the Council’s Cabinet and Scrutiny Forum. Regular dialogue with Regional Trade Union Official will take place.</td>
<td>01/03/14</td>
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<td>2.</td>
<td>Updating Contract Procedure Rules and the Procurement Strategy. Improved arrangements for the tendering and letting of contracts in line with Financial Regulations and Standing Orders.</td>
<td>The Head of Governance and Head of Business Transformation are working on this issue as a priority. Once the rules have been revised, Officer and Member training will take place.</td>
<td>30/09/13</td>
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We propose over the coming year to take steps to address the above matters to further enhance our governance arrangements. We are satisfied that these steps will address the need for improvements that were identified in our review of effectiveness and will monitor their implementation and operation as part of our next annual review.
Signed:

H Bowen
Chief Executive

Councillor J Burrows
Leader of Chesterfield Borough Council

Date:

On behalf of Chesterfield Borough Council.