Anti-Fraud, Bribery and Corruption Strategy (including Money Laundering Policy)

POLICY STATEMENT

Chesterfield Borough Council expects that both Members and Officers will demonstrate the highest standards of behaviour in the conduct of public business.

In undertaking its functions and activities, the Council will not tolerate any form of fraud, corruption, bribery, abuse of position or other malpractice, whether it is attempted by persons or organisations within or external to the Council.

The Council is committed to working in an open, honest and fair way and will:

- Maintain a policy and culture characterised by zero tolerance of fraud and malpractice
- Encourage the prevention of fraud, bribery and corruption or other malpractice
- Promote the detection of fraud, bribery, corruption or other malpractice
- Maintain clear procedures for investigation and further action where necessary

It is expected that Members and staff at all levels will lead by example in ensuring adherence to legal requirements, rules, procedures and practices.

The Council also expects that individuals and organisations, with which it comes into contact, will act towards the Council with honesty and integrity.

The Council expects all partners in both public and private sectors to establish robust and transparent governance arrangements.
CHESTERFIELD BOROUGH COUNCIL

Anti-Fraud, Bribery and Corruption Strategy

1. INTRODUCTION

1.1 The Council is opposed to all forms of fraud and corruption. It recognises that fraud and corruption undermine the standards of public service which it promotes and reduce the resources available for the good of the whole community and erodes public confidence in our governance.

1.2 The Anti-Fraud, Bribery and Corruption Strategy is designed to:

- provide a clear statement of values;
- encourage prevention;
- promote detection,
- act as a deterrent; and
- set out a clear approach for investigation of any concerns, complaints etc.

1.3 Fraud is defined as:

- The intentional distortion of financial statements or other records by persons internal or external to the authority which is carried out to conceal the misappropriation of assets or otherwise for gain.
- Failure to disclose information where there is a legal duty to do so.
- False Representation.
- Abuse of Position

Corruption is defined as:

The offering, giving, soliciting or acceptance of an inducement or reward which may influence the action of any person.

Theft is defined as:

A person shall be guilty of theft if they dishonestly appropriate property belonging to another with the intention of permanently depriving the other of it.
Bribery is defined as:

An inducement or reward offered, promised or provided to gain personal, commercial, regulatory or contractual advantage.

Or

Giving someone a financial or other advantage to encourage that person to perform their functions or activities improperly or to reward that person for already having done so.

Bribery Includes:

- Bribery of another person
- Accepting a Bribe
- Failure to prevent or disclose Bribery

Further details concerning bribery and related offences and in particular concerning the interpretation of the Bribery Act 2010 can be found at the website given below:


1.4 Benefit fraud is where a person,

a) makes a false statement or representation; or
b) causes or allows a false statement or representation; or
c) fails to notify a change of circumstances; or
causes or allows another person to fail to notify a change of circumstances for the purpose of obtaining or increasing entitlement to housing/council tax benefit for themselves or another.

1.5 This document presents a Strategy for an Open and Honest Council characterised by a clear policy of Zero Tolerance of Fraud, Bribery, Corruption and related activities. The sections which follow set out the framework which it is intended will help secure that objective.

2. **CULTURE**

2.1 The Council is determined that the culture and tone of the organisation will continue to be one of honesty and opposition to fraud and corruption.

2.2 All individuals and organisations associated with the Council are required to act with integrity. Council staff and Members, at all levels, will lead by example.

2.3 The Council's staff are an important element in its stance on fraud and corruption. They are encouraged to raise any concerns and can do this in
the knowledge that these will be treated in confidence and properly investigated.

2.4 This commitment to investigate the concerns of any members of staff has been formally acknowledged by the Council by the adoption of a Confidential Reporting Policy.

The Confidential Reporting Policy aims to:

- encourage individuals to feel confident in raising serious concerns and to question and act upon concerns about working practice.
- provide avenues by which these concerns can be raised and subsequently to supply feedback on any action taken.
- ensure that a response is provided to any concerns raised and that people raising concerns are aware of how to pursue them if they are not satisfied.
- reassure individuals that they will be protected from possible reprisals or victimisation if they have made any disclosure in good faith.

Full copies of the Confidential Reporting Policy are available on the Council’s Intranet or in printed format if required. It should be noted that the Confidential Reporting Policy covers all issues (not just fraud and corruption).

2.5 Where either staff or members of the public have concerns there are a number of channels available to report these concerns through:

- The Chief Executive
- Managers
- The Monitoring Officer
- The Internal Audit Consortium Manager
- The Council’s External Auditors
- Or through the Council’s Complaints Procedure
- Alternatively benefit fraud can be reported directly to the Department for Work and Pensions at their website.

2.6 Senior Management are responsible for following up any allegation of fraud or corruption received and will do so by taking the following action:

- immediately informing the Director of Resources or the Internal Audit Consortium Manager or the Chief Executive;
• recording and securing all evidence received and collected;
• ensuring that evidence is sound and adequately supported;
• implementing Council disciplinary procedures where appropriate;
• where the matter is raised through the Confidential Reporting Policy, responding in accordance with that Policy.

2.7 Senior Management are expected to deal swiftly and firmly with those who defraud the Council or who are corrupt.

2.8 The investigation process must not be misused and any abuse, such as raising malicious allegations, will be dealt with as a disciplinary matter.

3. **PREVENTION**

3.1 **Staff**

3.1.1 Staff recruitment will be in accordance with the Council’s Recruitment and Selection procedures particularly with regard to the obtaining of written references. These will be used to assist in verifying the previous record of potential staff in terms of propriety and integrity. All recruitment processes must involve the Human Resources Section.

3.1.2 Employees of the Council must follow the Code of Conduct which is included in the Council’s Constitution.

3.1.3 Employees must declare any circumstances where their personal interests (financial and non-financial) may conflict with those of the Council e.g. processing a planning application form for a relative or friend. Standard forms are available from your Manager or Support Services Staff on which to make declarations. Any concerns regarding a potential conflict of interest must be discussed with a senior manager.

3.1.4 The Council has in place agreed disciplinary procedures which management and employees must follow.

3.1.5 Many procedures have been designed to ensure that the work of one member of staff is checked by another. These types of checks are important deterrents to fraud. Managers must ensure that all staff have access to procedural guidance and should periodically confirm that the agreed procedures are being operated.

3.1.6 Where necessary staff will receive appropriate training to ensure that they are equipped to identify and tackle fraud related matters.
3.1.7 Investigation officers will receive appropriate levels of training ensuring high quality investigations. This will include training by other professional investigation bodies such as the police.

3.1.8 Computer Payroll details will be compared with computer benefit details and any matches will be investigated. Likewise any data matches raised by the National Fraud Initiative will be investigated. The provisions of the Data Protection legislation will be applied.

3.2 Members

3.2.1 Councillors and co-opted members must follow the rules in Part 5 of the Council’s Constitution, including:

- General Principles of Conduct
- Members’ Code of Conduct
- Code of Conduct on Planning Matters
- Summary of other rules affecting members’ conduct
- Protocol on Member / Officer Relations

Councillors learn about these rules as part of the induction process and further ongoing training will be provided as appropriate.

3.2.2 The Council has a Standards and Audit Committee to deal with standards of conduct of Borough and Parish Councillors and co-opted members.

3.3 Systems

3.3.1 It is a management responsibility to maintain the internal control system. This includes the responsibility for the prevention of fraud and other illegal acts. By undertaking an agreed plan of work, internal audit will evaluate the adequacy and effectiveness of these controls as a means of assisting management to discharge its responsibilities.

3.3.2 The Director of Resources has a statutory responsibility under Section 151 of the Local Government Act 1972 to ensure the proper arrangement of the Council’s financial affairs. In addition, the Monitoring Officer is responsible for ensuring that the Council’s business is conducted in accordance with legislation and good practice.

3.3.3 To help him/her do this, all service financial recording systems must be designed in consultation with and to the satisfaction of the Director of Resources.
3.3.4 The Council’s Financial Regulations and Procedures are set down in Part 4 of the Council’s Constitution. These Regulations and Procedures set out in detail how the Council’s financial affairs are to be administered and controlled.

3.4 Combining with Others

3.4.1 Arrangements are in place to encourage the exchange of information between the Council and other agencies on fraud and corruption activity as an aid to prevention/detection. The agencies involved include:

- External Audit
- Department for Work and Pensions
- Inland Revenue
- Customs and Excise.

In exchanging data with other organisations the Council will comply with the requirements of the Data Protection Legislation.

4. DETECTION AND INVESTIGATION

4.1 The internal control and other monitoring systems outlined above have been designed to highlight fraudulent activity, and they should be sufficient in themselves to deter fraud.

4.2 It is the responsibility of managers to prevent and detect fraud and corruption. However it is often the alertness of other staff, Members and the public that enables detection to occur and appropriate action to be taken.

4.3 Financial Procedures require managers to immediately notify the Director of Resources or the Internal Audit Consortium Manager of any financial irregularity or suspected irregularity. Reporting is essential because it:

- Ensures consistent treatment;
- Enables investigation to be assisted by an independent team;
- Ensures agreed investigation procedure is followed.

4.4 Depending on the nature and the anticipated extent of the allegations, the Internal Audit Consortium will normally work closely with Management and other Agencies, such as the Police, to ensure that all allegations and evidence are properly investigated and reported upon, and where appropriate, maximum recoveries are secured for the Council.
4.5 The Council’s Disciplinary procedures will be used where the outcome of an investigation indicates improper behaviour by a Council Employee.

4.6 Ignoring potential/possible fraud, including benefit fraud, may be construed as improper behaviour by a Council employee. If an employee has any suspicion, they should make appropriate officers aware, so that the matter can be investigated in accordance with the confidential reporting policy.

The people to contact are:

- your Manager
- your Executive Director
- the Chief Executive
- The Director of Resources
- the Internal Audit Consortium Manager
- the Benefits Team

Where your own Manager is not available or should you so choose then you should contact another senior manager.

4.7 Causing or allowing a person to either make a false statement or declaration, or to fail to notify a change of circumstances is an offence under the law relating to the payment of benefit. Any employee / member involved is liable to prosecution.

4.8 Where financial impropriety is discovered, the Council’s presumption is that the Police will be called in. Referral to the Police is a matter for the Chief Executive, in consultation with the Director of Resources and relevant member of the Corporate Leadership Team. Referral to the Police will not prohibit and should not delay action under the Disciplinary Procedure.

5. HOUSING BENEFIT AND COUNCIL TAX SUPPORT (Local Council Tax Reduction Scheme)

5.1 Whilst encouraging genuine claimants to apply for benefit the Council has adopted a number of initiatives to detect and prevent fraudulent applications, such as:

- checks at the start and during the life of a benefit claim;

- A page on the Council’s website that provides a range of information for reporting suspected fraud.

- Publicity for a national fraud ‘hotline’ and the reporting tool on the Department for Work and Pensions website together with details on the Council’s website of other channels for reporting issues.

- participation in the DWP sponsored or similar Data matching exercise;
• internal data matching, payroll data to benefit data;

• using computer links to the Department for Work and Pensions to check entitlements, to receive benefit notifications, and to check National Insurance numbers and other data;

• having a prosecution policy for alleged benefit /council tax fraudsters;

• undertaking land registry checks;

• carrying out joint fraud investigations with other bodies such as DWP.

• Regular articles in ‘Your Chesterfield’.

5.2 The Council has adopted a Policy to undertake the Prosecutions of persons who have committed criminal offences in obtaining housing benefit and/or council tax support to which they were not entitled.

5.3 Benefit staff receive training in fraud awareness. Codes of Conduct have been established for Benefits staff. These explicitly state that no employee should deal with any claimant who is personally known to them or get involved in any case where they have a pecuniary interest, e.g. the claim is in respect of a property they own or for a member of their family.

6. RAISING AWARENESS OF THIS POLICY STATEMENT

6.1 To be effective, it is essential that all staff and Members are aware of the existence of this Policy Statement. This will be achieved through a variety of means, such as: -

• Inclusion on the Council’s Internet and Intranet site;

• Articles in the Borough Bulletin and Your Chesterfield Newsletter;

CONCLUSION

7.1 The Council has in place a clear set of systems and procedures to assist it in the fight against fraud and corruption.

7.2 The Council will maintain a continuous overview of such arrangements through the annual review of the Constitution and Financial Regulations / Procedures, various Codes of Conduct and audit arrangements.

7.3 This Policy Statement will be subject to periodic review to ensure its continued relevance.

August 2016
CHESTERFIELD BOROUGH COUNCIL

ANTI-MONEY LAUNDERING POLICY
(INCORPORATING TERRORIST FINANCING REQUIREMENTS)

(August 2016)
1. **Introduction**


2. **Purpose of the Policy**

2.1 The legislative requirements concerning anti-money laundering procedures are lengthy and complex. This policy has been written so as to enable the Council to comply with the Proceeds of Crime (Anti-Money Laundering) Practical guidance for Public Service Organisations by the Chartered Institute of Public Finance and Accountancy (CIPFA) relating to the anti-money laundering regulations.

2.2 While all organisations are required to take appropriate steps to prevent money laundering, local authorities do not undertake activities which have been identified as being high risk and the approach outlined is considered proportionate to what is considered to be a low risk to the Council and its employees. While the Council undertakes activities considered to be ‘low risk’ what constitutes money laundering is very widely defined and it is important that the Council takes appropriate steps to prevent money laundering.

2.3 The purpose of the Policy is to make all staff aware of the legislation and their responsibility under it including the consequence of non-compliance of the Policy.

2.4 Potentially any member of staff or member could be caught by the money laundering provisions if they suspect money laundering and either become involved with it in some way and/or do nothing about it.

2.5 Whilst the risk of the Council of contravening the legislation is low, it is extremely important that all employees are familiar with their legal responsibilities as serious criminal sanctions could be imposed for breaches of the legislation.

3. **The Council’s Obligations**

3.1 Under the Legislation Organisations conducting “relevant Business” must:

- Appoint a Money Laundering Reporting Officer (“MLRO”) to receive disclosures from employees of money laundering activity;
- Implement a procedure to enable the reporting of suspicions of money laundering;
- Maintain client identification procedures in certain circumstances; and
• Maintain record keeping procedures.

4. Scope of the Policy

4.1 This Policy applies to all staff and elected members of the Council and aims to maintain high standards of conduct, by reducing the risk of criminal activity through money laundering. This policy sets out the procedures, which must be followed.

4.2 Failure by staff and members to comply with the procedures set out in this Policy may lead to a criminal offence being committed and disciplinary action being taken against them. Any disciplinary action will be dealt with in accordance with the Council's Disciplinary Policy and Procedure.

4.3. Managers must ensure that all staff are aware of this policy and their duties within it.

4.4. The Anti Money Laundering Policy is part of the Council’s Anti-Fraud and Corruption policy and Strategy and sits alongside its Confidential Reporting Code and Employees Code of Conduct.

5. What is Money Laundering?

5.1. Money laundering is a process by which the illegal proceeds of crime are converted into assets which appear to have a legitimate origin, so that they can be retained permanently or recycled into further criminal enterprises.

5.2. The source of money, either in cash, paper or electronic form (often referred to as “dirty money”) is disguised and given the appearance of being clean funds. These are normally used to hide the proceeds of serious criminal activities such as terrorism, drug smuggling, theft and fraud.

5.3. The money laundering legislation and regulations attempt to provide a preventative solution to this problem.

5.4. The broad definition of money laundering means that potentially anybody (and therefore any Council employee, irrespective of what Council business they are undertaking) could contravene the Regulations if they become aware of or suspect the existence of criminal property and continue to be involved in a matter which relates to that property without reporting their concerns.

5.5 Primary money laundering offences include:

• Concealing, disguising, converting, transferring criminal property or removing it from the UK
• Entering into or becoming concerned in an arrangement which you know or suspect facilitates the acquisition, retention, use or control of criminal property by or on behalf of another person
• Acquiring, using or processing criminal property
There are also two secondary offences:

- failure to disclose any of the three primary offences
- “tipping off” whereby somebody informs a person or persons who are, or who are suspected of being involved in money laundering, in such a way as to reduce the likelihood of their being investigated or prejudicing an investigation.

6. **What is Terrorist Financing?**

6.1 The Terrorism Act 2000 creates a money laundering offence under Section 18 whereby a person commits an offence if he or she enters into or becomes concerned in an arrangement which facilitates the retention or control by or on behalf of another person of terrorist property:

- by concealment
- by removal from the jurisdiction
- by transfer to nominees, or
- in any other way.

7. **Money Laundering Reporting Officer (MLRO)**

7.1 The Money Laundering Reporting Officer will receive staff disclosures on suspicions of money laundering and decide on disclosure to National Crime Agency (NCA).

7.2 The Money Laundering Reporting Officer is:
The Director of Resources
Town Hall
Rose Hill
Chesterfield
S40 1LP
Tel: 01246 345451

7.3 In the absence of the MLRO the Chief Accountant is authorised to deputise (tel. 01246 345452).

7.4 The Legal Section is available to give advice as required.
8. Disclosure Procedure

8.1 Reporting to the Money Laundering Reporting Officer

8.2 Enquiries can be made of the individual to establish whether or not there is an innocent explanation before deciding whether or not to make a disclosure to the MLRO. However, once you have reasonable grounds for knowing or suspecting that the individual is engaged in money laundering a report must be made and the suspected money launderer must not be informed of this. Under no circumstances must an employee do anything that may tip off the subject of the report that such report has been made.

8.3 Where you know or suspect that money laundering activity is taking/has taken place, or become concerned that your involvement in a matter may amount to a prohibited act under the legislation, you must disclose this as soon as practicable to the MLRO. This disclosure should be within “hours” of the information coming to your attention, not weeks or months later. **SHOULD YOU NOT DO SO, THEN YOU MAY BE LIABLE TO PROSECUTION.**

8.4 Your disclosure should be made using the disclosure forms attached as Appendix 1. The report must include as much detail as possible, for example:
- Full details of the people involved (including yourself if relevant) e.g. name, date of birth, address, company names, directorship, phone numbers etc.

8.5 Once you have reported the matter to the MLRO you must follow any directions they may give. You MUST NOT make any further enquiries into the matter yourself: any necessary investigation will be undertaken by the National Crime Agency (NCA). Simply report your suspicions to the MLRO who will refer the matter to the NCA if they consider this appropriate. All members of staff will be required to co-operate with the MLRO and the authorities during any subsequent money laundering investigation.

9. Consideration of disclosure by the Money Laundering Reporting Officer

9.1 Upon receipt of a disclosure report (copy attached as Appendix 1) the MLRO must note the date of receipt on the section of the report and acknowledge receipt of it. They should advise you of the timescale within which he expects to respond to you.

9.2 The MLRO will consider the report and any other available internal information they think relevant: e.g.
- Reviewing other transaction patterns and volumes
- The length of any business relationship involved
- The number of any one-off transactions and linked one-off transactions
- Any identification evidence held

9.3 And undertake such other reasonable inquiries they think appropriate in
order to ensure that all available information is taken into account in deciding whether a report to the National Crime Agency (NCA) is required (such enquiries being made in such a way as to avoid any appearance of tipping off those involved). The MLRO may also need to discuss the report with you.

9.4 Once the MLRO has evaluated the disclosure report and any other relevant information, they must make a timely determination as to whether:
- There is actual or suspected money laundering taking place; or
- There are reasonable grounds to know or suspect that this is the case; and
- Whether he needs to seek consent from the NCA for a particular transaction to proceed.

9.5 All disclosure reports referred to the MLRO and reports made by him to the NCA must be retained by the MLRO in a confidential file kept for that purpose for a minimum of 5 years.

9.6 The MLRO commits a criminal offence if he knows or suspects, or has reasonable grounds to do so, through a disclosure being made to him, that another person is engaged in money laundering and he does not disclose this as soon as practicable to the NCA.

10. Training

10.1 In support of this policy, the Council will:
- Make all staff aware of the requirements and obligations placed on the Council and on themselves as individuals by the anti-money laundering legislation; and
- Give targeted training to those most likely to encounter money laundering.
STRICTLY CONFIDENTIAL

Report to: Money Laundering Reporting Officer (MLRO)

Re: money laundering activity suspicion

To: …………………………………., CBC Money Laundering Reporting Officer

From:

Name……………………………………………Post………………………………………
[Insert name of employee or member and post title]

Service: ……………………………………………………… Ext/Tel No: ……………
[Insert service area and contact details]

DETAILS OF SUSPECTED OFFENCE:

Name(s) and address(es) of person(s) involved:
[If a company/public body please include details of nature of business]

[Nature, value and timing of activity involved:
[Please include full details e.g. what, when, where, how]
Nature of suspicions regarding such activity:

Have you discussed your suspicions with anyone else?

[Please tick the relevant box]  

Yes  

No  

If yes, please specify below, explaining why such discussion was necessary:

Has any investigation been undertaken (as far as you are aware)?

[Please tick the relevant box]  

Yes  

No  

If yes, please include details below:
Have you consulted any supervisory body guidance re money laundering (e.g. the Law Society)?

[Please tick the relevant box]  Yes  No

If yes, please specify below:

[Please continue on a separate sheet if necessary]

Do you feel you have a reasonable excuse for not disclosing the matter to the National Crime Agency? (E.g. are you a lawyer and wish to claim legal professional privilege?)

[Please tick the relevant box]  Yes  No

If yes, please set out full details below:

[Please continue on a separate sheet if necessary]
Are you involved in a transaction which might be a prohibited act under sections 327- 329 of the Act and which requires appropriate consent from the NCA?

[Please tick the relevant box]  Yes  No

☐ Section 327 - Concealing, disguising, converting, transferring criminal property or removing it from the UK.

☐ Section 328 – entering into or becoming concerned in an arrangement which you know or suspect facilitates the acquisition, retention, use or control of criminal property by or on behalf of another person.

☐ Section 329 – acquiring, using or possessing criminal property.

If yes, please enclose details in the box below:

[P lease continue on a separate sheet if necessary]

Please set out below any other information you feel is relevant:

[P lease continue on a separate sheet if necessary]

DECLARATION:

Signed:…………………………………………… Dated:………………………………

Please do not discuss the content of this report with anyone you believe to be involved in the suspected money laundering activity described. To do so may constitute a tipping off offence, which carries a maximum penalty of 5 years imprisonment.
THE FOLLOWING PART OF THIS FORM IS FOR COMPLETION BY THE MLRO

Date report received: .................................................................

Date receipt of report acknowledged: ........................................

CONSIDERATION OF DISCLOSURE:

Action Plan:

OUTCOME OF CONSIDERATION OF DISCLOSURE:

Are there reasonable grounds for suspecting money laundering activity?
If there are reasonable grounds for suspicion, will a report be made to the National Crime Agency?

[Please tick the relevant box]  Yes  No

If yes, please confirm date of report to NCA: .................................................. and complete the box below:

Details of liaison with the NCA regarding the report:

Notice Period: ......................... To ..............................................

Moratorium Period: ......................... To ..............................................

Is consent required from the NCA to any ongoing or imminent transactions which would otherwise be prohibited acts?  Yes  No

If yes, please confirm full details in the box below:

Date consent received from NCA: ..............................................

Date consent given by you to employee or member: ..............................................
If there are reasonable grounds to suspect money laundering, but you do not intend to report the matter to the NCA, please set out below the reason(s) for non-disclosure:

[Please set out any reasonable excuse for non-disclosure]

Date consent given by you to member or employee for any prohibited act transactions to proceed: …………………………………………………

Other relevant information:

Signed:………………………………………………………Dated:…………………………

THIS REPORT IS TO BE RETAINED FOR AT LEAST FIVE YEARS